
G0358

Evacuation and Re-entry

Planning Course

Unit 6

Re-entry



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Unit Objectives



- **List factors that affect re-entry into the evacuated area.**
- **Develop a plan for evacuees to return home.**



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Discussion Questions

Authority for Re-entry



In your community, who has the authority to allow re-entry into the evacuated area?



What information about the evacuated area must be available to officials before re-entry operations are started?



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Discussion Questions

Authority for Re-entry

252.36(5)(g) Emergency management powers of the Governor- Control ingress and egress to and from an emergency area, the movement of persons within the area, and the occupancy of premises therein.

EO 80-29 Nothing contained in this order shall prevent local jurisdictions from taking prompt and necessary action to save life and protect property of their citizen...



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Discussion Questions

Authority for Re-entry

- Status of safety and security of operations
- Remaining hazard effects in evacuated area
 - (e.g. flood water level, uncontrolled fires, hazardous materials)
- Extent of structural and other damage
- Road conditions and status of signals
- Availability of utilities and other services in the evacuated area
- Anything else needed to determine if it is safe to return



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Florida law as of April 2016



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252.359 Ensuring availability of emergency supplies

- (1) In order to meet the needs of residents affected during a declared emergency and to ensure the continuing economic resilience of communities impacted by disaster, the division shall establish a statewide system to facilitate the transport and distribution of essentials in commerce.



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252.359 Ensuring availability of emergency supplies

- (2) As used in this section, the term “essentials” means goods that are consumed or used as a direct result of a declared emergency, or that are consumed or used to preserve, protect, or sustain life, health, safety, or economic well-being.



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252.359 Ensuring availability of emergency supplies

- (3) The division shall develop a system to certify each person who facilitates the transport or distribution of essentials in commerce. The division **may not** certify a person other than a person who routinely transports or distributes essentials. In developing the system, the division:
 - (a) May provide for a preemergency or postemergency declaration certification.
 - (b) Shall allow the certification of an employer, if requested by the employer, to constitute a certification of the employer's employees.
 - (c) Shall create an easily recognizable indicium of certification to assist local officials' efforts in determining which persons have been certified under this subsection.
 - (d) Shall limit the duration of each certificate to no more than 1 year. Each certificate may be renewed so long as the criteria for certification are met.



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252.359 Ensuring availability of emergency supplies

- (4) A person or employer certified under subsection (3) is not required to obtain any additional certification or fulfill any additional requirement to transport or distribute essentials.



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252.359 Ensuring availability of emergency supplies

- (5) Notwithstanding any curfew, a person or employer certified under subsection (3) may enter or remain in the curfew area for the limited purpose of facilitating the transport or distribution of essentials and may provide service that exceeds otherwise applicable hours of service maximums to the extent authorized by a duly executed declaration of a state of emergency.



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252.359 Ensuring availability of emergency supplies

- (6) This section does not prohibit a law enforcement officer from specifying the permissible route of ingress or egress for a person certified under subsection (3).



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Legal Issues

- **Negligence is the principle type of liability that faces local, tribal and territorial governments when conducting re-entry operations.**
- **The Re-entry Plan and operation must minimize the danger and properly warn those who may be entering potentially unsafe areas.**



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Re-entry Operations

- **Emergency managers and other community officials determine what resources are needed and are available to devote to the re-entry operation.**



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Re-entry Operations

Resources Needed

- **Initially, resources may be devoted to clearing roadways and detailed damage assessment.**
- **Cleanup and repairs may be needed prior to re-entry.**
- **Adequate numbers of emergency response personnel, vehicles and equipment must be available to respond to accidents.**



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Re-entry Operations

Resources Needed

- **Traffic control may require substantial manpower resources if transportation routes are damaged or detoured.**
- **Ongoing security of the evacuated area will require additional law enforcement resources.**



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Re-entry Operations

- **Each evacuation will create a different set of re-entry requirements.**
- **A successful Re-entry Plan must be flexible enough to take into account post-disaster conditions, size and population of the evacuated area, and availability of resources.**



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Phased Re-entry

- **Many communities have adopted a tiered approach to re-entry.**
- **Tiered approach usually involves 2 or 3 levels of access.**
- **Three level approach is most common.**



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Phased Re-entry

- **Level 1 (closed)**
 - Re-entry of agencies and groups involved in emergency operations, damage assessment and utility restoration operations.
- **Level 2 (limited, may also include curfew)**
 - Re-entry of residents, business owners, healthcare, relief workers and insurance agents.
- **Level 3 (open)**
 - Re-entry of those seeking access with limited restrictions, contractors, repair services.



Table Group Activity

Phased Re entry

Identify which municipal government resources (police fire, public works, etc.) would be involved in each level of a Phased, Three Level Re-entry Plan.

Be prepared to present the resources to the class.



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Re-entry Procedures

- **If full-scale re-entry is impossible, schedule additional re-entry phases so residents or business owners can re-enter at specified times for a fixed number of hours.**
- **Establish identification procedures (e.g., require driver's license or company identification).**
 - **Decide what will be admitted as back-up (e.g., utility bills, deeds, property tax documents, car registration).**



Re-entry Procedures

- **Issue passes at locations other than checkpoints (e.g., shelters) to reduce bottlenecks at control points.**
- **Set up area to verify credentials for people with questionable identification.**
- **Officials decide if curfews are necessary.**



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Re-entry Procedures

- **Set up roadblocks, as necessary, to prevent mass entry of the population into impacted areas and keep rescue routes cleared.**
- **Have emergency response personnel and equipment in the re-entered area ready and able to respond even when utilities may not be available.**



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Re-entry Operations Responsibilities

- **Re-entry operations require coordination with various organizations and agencies.**
- **A successful Re-entry Plan depends upon prior assignment of responsibility and coordination.**



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Re-entry Responsibilities

- **Activate the Re-entry Plan.**
- **Communicate with municipalities and the State EOC on all re-entry issues.**
- **Organize damage assessment teams.**
- **Coordinate all other agencies.**
- **Deactivate the Re-entry Plan.**



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Re-entry Responsibilities

- **Establish and monitor checkpoints and set up roadblocks as necessary.**
- **Provide security.**
- **Enforce curfews, if required.**
- **Monitor road conditions and report traffic flows and counts.**
- **Provide mutual aid to municipal law enforcement through County/Municipal EOC.**



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Re-entry Responsibilities

- **Municipal Law Enforcement Agencies**
 - Establish and monitor checkpoints and set up roadblocks in their jurisdictions.
 - Provide security within their jurisdictions.
 - Enforce curfews, if required.
 - Conduct aerial surveys of the impacted areas.
 - Provide signage for re-entry, if needed.



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Re-entry Responsibilities

- **State Police / Highway Patrol**
 - Monitor traffic conditions on interstate highways and State highways and report to EOC's.
- **Fire-Rescue Department**
 - Conduct search and rescue in impacted areas.



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Public Information Strategy

- **When will re-entry begin and is it full-scale, phased or temporary re-entry?**
- **If a phased re-entry, what different groups and when will they be allowed to enter the evacuated area?**
- **Ensure that the public is informed about the identification required for re-entry.**
- **Any transportation instructions?**



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Public Information Strategy

- **Ensure that the public is notified once re-entry begins.**
- **What are the identification requirements?**
- **What are the safety considerations, such as how to obtain emergency assistance?**
- **Any instructions on permissible re-entry area activities (if restrictions are in place)?**



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Public Information Strategy

- **Avoid loose/dangling power lines and report them immediately to power company.**
- **Do not trek in floodwaters**
- **Turn around don't drown.**
- **Enter your home with caution.**
- **Beware of snakes, insects, abandoned animals and animals driven to higher ground by floodwater.**



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Public Information Strategy

- **Open windows and doors to ventilate and dry your home.**
- **Check refrigerated foods for spoilage.**
- **Take pictures of the damage, to the house and its contents, for insurance claims.**



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Discussion Question

Public Information Strategy



What other ideas do you have for planning and implementing a safe and efficient re-entry operation?



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Is it just moving people back into the area?

- If the area is catastrophically damaged, how will the people re-entering help with rebuilding?
- Growth in blue skies is not the same as growth after a disaster.
- Having a plan for minor, major, and catastrophic impacts will:
 - Allow for faster and more efficient Recovery
 - Provide an opportunity to build back better
 - Ensure local jurisdiction has the most control over the Recovery process.



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Post-Disaster Recovery and Redevelopment Plan

- Approaches to Plan Development:
 - Stand-Alone PDRP Integrated with other local plans
 - Adopt a Post-Disaster Recovery & Redevelopment Ordinance
 - Integrate PDRP issues into the:
 - Growth Management Comprehensive Plan
 - Local Mitigation Strategy
 - Expand the CEMP Recovery Annex to address Post-Disaster Recovery and Redevelopment



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PDRP Phases

- **Pre-Disaster Phase-**
 - Plan development and continual exercising, implementation of preparatory activities, before impact (if possible).
- **Emergency Response Phase-**
 - Implementation of CEMP and mobilizing elements of the PDRP in order to begin as soon as possible after secure, search and stabilization of Life Safety to the impact area.
- **Short Term Recovery Phase-**
 - A critical period when response phase is winding down and short term recovery decisions are made which can have long term impacts (placement of temporary housing or debris sites).
- **Long-Term Recovery Phase**
 - Where PDRP is most used. Efforts to reconstruct, recover and enhance the economy, environment, and social systems.



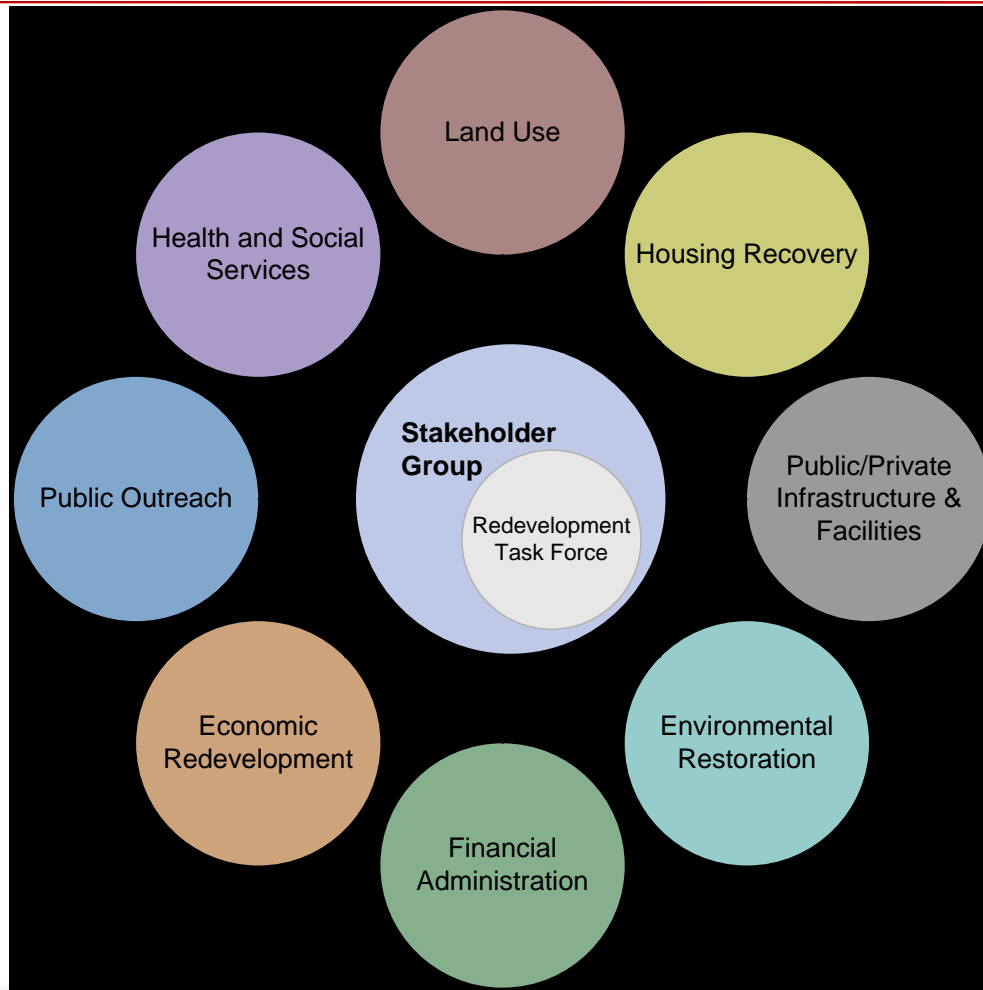
Key Ingredients for a successful PDRP

- Leadership
 - Crucial supporters of the plan: elected officials, private sector and NGOs, media.
- Participation
 - Stakeholders, and general public is vital during plan development, implementation phase, and plan updates.
- Commitment
 - Living Plan...continual support and efforts from stakeholders in jurisdiction. Funding and political support is necessary to develop and maintain this plan.



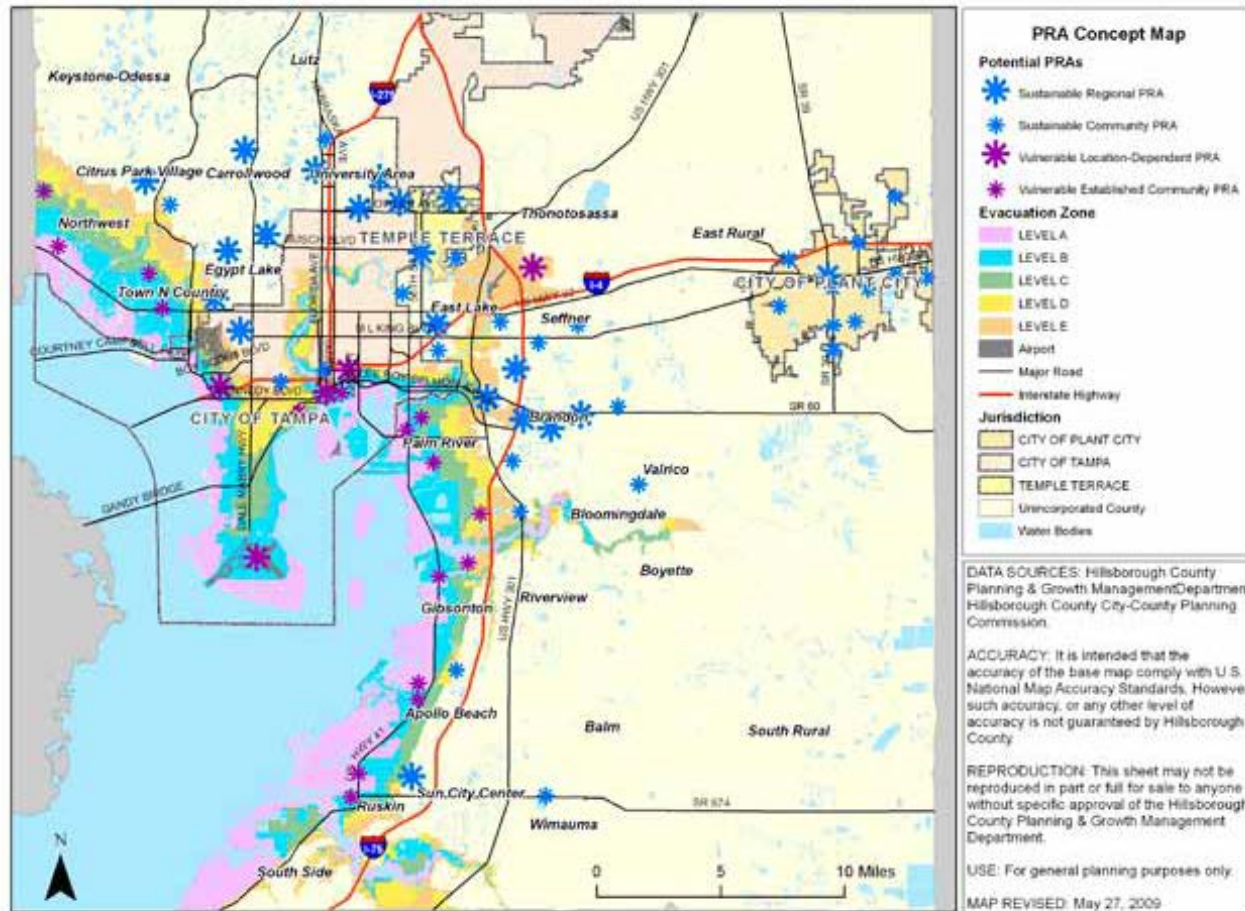
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Issues Addressed in PDRP



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Priority Recovery and Redevelopment Areas



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For more information

- PDRP Guidebook
- <http://www.floridadisaster.org/Recovery/documents/Post%20Disaster%20Redevelopment%20Planning%20Guidebook%20Lo.pdf>
- PDRP information on SERT Website (example plans, etc)
- <http://www.floridadisaster.org/Recovery/IndividualAssistance/pdredevelopmentplan/Index.htm>



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Table Group Activity

Re-entry Issues

- **Working in groups, develop a strategy for solving each assigned problem or addressing each concern on the next slides.**
- **Be prepared to present the solutions to the class.**



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Table Group Activity

Re-entry Issues

- Serious traffic jam
- Injuries in the evacuated area and no operational hospital in the jurisdiction
- Sightseers
- Looting concerns
- Residents in areas not yet authorized for re-entry
- Hysterical residents seeing damaged and destroyed homes
- Contaminated water
- Discovery of bodies in damaged structures
- Snakes in houses
- Pets without owners



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Discussion Questions

Table Group Activity



Do you know of any other issues or concerns that have affected re-entry operations?



How would you solve the problem?



Unit Summary

Re-entry Items in Evacuation Annex

- **Assess the damages and hazards.**
- **Decide on full-scale or phased re-entry.**
- **Establish a re-entry schedule.**
- **Establish a method for identifying authorized vehicles and individuals.**
- **Establish control points.**



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Unit Summary

Re-entry Items in Evacuation Annex

- **Arrange public transportation, if needed.**
- **Provide emergency response personnel and equipment in the re-entered area.**
- **Plan and carry out a public information strategy.**
- **Control traffic.**
- **Provide security.**



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